### AGENDA

# STANDING ADVISORY COUNCIL ON RELIGIOUS EDUCATION (SACRE)

Notice is hereby given that a meeting of the Kent Standing Advisory Council on Religious Education will be held online on Tuesday, 22nd June, 2021 at 10.00 am

### UNRESTRICTED ITEMS

(During these items the meeting is likely to be open to the public)

- 1. Election of Chairman
- 2. Membership

To note the membership of the Standing Advisory Council on Religious Education as follows:

# GROUP 1: CHRISTIAN AND OTHER RELIGIOUS DENOMINATIONS REFLECTING THE PRINCIPAL RELIGIOUS TRADITIONS OF THE AREA (13)

### 1.1 Free Church (4)

Miss M Paddison – (Baptist) – serves until 31 August 2022 Mrs G Spragg (Methodist) – serves until 31 August 2022 Reverend M Belgrove (United Reformed Church) – serves until 31 August 2022 Mrs J Wigg (Salvation Army) – serves until 31 August 2023

### 1.2 Roman Catholic (2)

Ms F Hawkes – serves until 31 August 2022 Miss S Malone – serves until 31 August 2022

### 1.3 **Buddhism (1)**

Mrs C Elapatha – serves until 31 August 2022

- 1.4 The Greek Orthodox Church (1) Vacancy
- 1.5 Hinduism (1) Vacancy

### 1.6 Islam (1)

Mrs N Younosi (Group Convener/SACRE Vice-Chair) - serves until 31 August 2021

### 1.7 **Judaism** (1)

Mrs A Goldstein - serves until 31 August 2024

### 1.8 Sikhism (1)

Mrs Nasib Cheema – Serves until 31 August 2023

### 1.9 Baha'i

Mrs J Grant (Baha'i) - serves until 31 August 2021

### **GROUP 2: CHURCH OF ENGLAND (6)**

### 2.1 Rochester Diocesan Board of Education (3)

Ms N Brownfield – serves until 31 August 2022 Miss C Bostock – serves until 31 August 2022 Mrs J Roddan – serves until 31 August 2023

### 2.2 Canterbury Diocesan Board of Education (3)

Mrs B Naden – serves until 31 August 2022 Mrs R Swansbury – serves until 31 August 2022 Miss R Walters - serves until 31 August 2023

### **GROUP 3: TEACHER ASSOCIATIONS (5)**

(Having regard to local circumstances)

### 3.1 National Association of Schoolmasters/Union of Women Teachers

Ms K Burke - Serves until 31 August 2022 (Group Convenor)

### 3.2 National Education Union (1)

Mr J Paul – serves until 31 August 2022 Mr W Chambers - serves until 31 August 2022

### 3.3 Kent Primary Head Teachers Executive KPHE (1)

Mrs M Duncombe – serves until 31 August 2023

### 3.4 Kent Secondary Head Teachers Executive KSHE (1) Vacancy

### 3.5 Co-opted Member

Miss E Pope – serves until 31 August 2021

### **GROUP 4: LOCAL EDUCATION AUTHORITY (4)**

### 4.1 Nominees of Conservative Group (3)

Mr S Manion (Group Convener/SACRE Chairman) - serves until 31 August 2021 Vacancy Vacancy

### 4.2 Nominee of the Labour Group (1)

### Mr A Brady - serves until 31 August 2025

(Efforts are being made to fill these vacancies through contact with national and local bodies to seek suitable representatives.)

- 3. Apologies for Absence/Substitutes
- 4. Declarations of Interests
- 5. Minutes of the meeting held on 16 March 2021 (Pages 1 4)
- 6. RE Consultant's Verbal Update
- 7. SACRE Budget Forecast and Update (Pages 5 6)
- 8. The Wire (Standing Item)
- 9. School Website Monitoring (Standing Item)
- 10. Kent Films
- 11. Teacher Training
- 12. NASACRE Conference
- 13. SACRE Funding in England (Pages 7 16)

### **EXEMPT ITEMS**

(At the time of preparing the agenda there were no exempt items. During any such items which may arise the meeting is likely NOT to be open to the public)

Telephone: 03000 416287

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Maidstone e-mail: ann.hunter@kent.gov.uk

Kent ME14 1XQ

### **Monday, 14 June 2021**

Please note that any background documents referred to in the accompanying papers maybe inspected by arrangement with the officer responsible for preparing the relevant report.



#### KENT COUNTY COUNCIL

# STANDING ADVISORY COUNCIL ON RELIGIOUS EDUCATION (SACRE)

MINUTES of a meeting of the Standing Advisory Council on Religious Education (SACRE) held in the online on Tuesday, 16 March 2021.

PRESENT: Mr S C Manion (Chairman), Mrs N Younosi (Vice-Chairman), Ms N Brownfield, Ms K Burke, Mrs N Cheema, Mrs M Duncombe, Mrs C Elapatha, Mrs A Goldstein, Ms F Hawkes, Mrs B Naden, Mr M J Northey, Miss M Paddison, Mr J Paul, Mrs J Roddan, Mrs G Spragg, Mrs R Swansbury and Miss R Walters

IN ATTENDANCE: Ms P Smith-Orr (Consultant Advisor), Mr J Cook (Democratic Services Manager) and Mr G Romagnuolo (Research Officer - Overview and Scrutiny)

### **UNRESTRICTED ITEMS**

### 261. Membership

(Item 1)

The Chairman thanked Mr Northey, noting that he was not standing for election as a Kent County Councillor again. Ms Smith-Orr also thanked Mr Northey for all his support and hard work with SACRE.

Mr Paul explained that the Association of Teachers and Lecturers (ATL) and the National Union of Teachers (NUT) no longer existed as they merged into the National Education Union (NEU).

RESOLVED that the membership be noted.

## **262.** Apologies for Absence/Substitutes (*Item 2*)

Apologies for absence were received from Mrs Wigg, Miss Pope and Mr Warren. Apologies were also received from Ms Hawkes for part of the meeting.

### 263. Declarations of Interests

(Item 3)

There were no declarations of interest.

## **264.** Notes of the last meeting held on 3 November 2020 (*Item 4*)

RESOLVED that the minutes of the meeting held on 3 November 2020 are a correct record and that they be signed by the Chairman.

## 265. Dates of SACRE Meetings in 2021/22

(Item 5)

RESOLVED to note the next meetings of SACRE on the following dates: 22 June 2021, 2 November 2021, 8 March 2022 and 22 June 2022, and that they would take place at 10am.

### 266. Budget Update

(Item 6)

Mrs Smith-Orr reported that there was an underspend on the budget. To date, the general annual budget spend was only £138, mainly due to the fact that the organisation of physical meetings and work with schools had not been possible due to the pandemic. However, an additional £1,100 had been spent on the film production project (detailed at Item 7) and therefore the total underspend for 2020/21 was approximately £3,700.

Mrs Smith-Orr also explained that she had explored options for using the 2020/21 budget to support SACRE activities in 2021/22 (e.g. training for teachers), however this was not possible. She explained that any underspend would be returned to KCC.

Mrs Smith-Orr reported that a Freedom of Information (FOI) request had been submitted by the National Association of Standing Advisory Councils on Religious Education (NASACRE) about SACRE budgets and spending in different local authorities, and that the organisation would produce a report. She believed that the Kent SACRE would compare favourably in terms of budget provided by the local authority.

RESOLVED that the budget update be noted.

#### 267. Films for Schools

(Item 7)

Mrs Smith-Orr explained that the idea of producing films for schools originated to show different places of worship to pupils and to teach them about different faiths, as this had not been possible due to the lockdowns.

She reported that she had been promoting the idea of virtual visits to a number of teachers in the county, but the difficulty in accessing places of worship due to the lockdowns was making it challenging to arrange the production of the films. Nonetheless, she reported that Janice Wigg (Salvation Army) was able to organise for filming via the Salvation Army at their place of worship.

Members were advised that pupils had only returned to school this week, and that an email had been sent asking for volunteers. It was hoped that rehearsals and filming could commence in the next few weeks.

Members thought that the idea of producing films for schools was an excellent initiative Members indicated that they would support work to encourage access to places of worship in different ways such as filmed tours, using their contacts in each community and faith to assist.

It was highlighted that there were a number of interfaith groups across the county that liaised with local schools (such as the Maidstone interfaith group), and that it would be helpful to link with them.

RESOLVED that the update be noted.

## 268. RE Consultant's Report

(Item 8)

Mrs Smith-Orr reported that work with schools had been limited by Covid and the lockdowns. Nonetheless, she pointed out that it was important to recognise that schools had not been closed – teachers had been working harder than ever to support pupils and their learning, for example through online learning and by teaching children of key workers within schools' premises. Members expressed thanks to teachers and school staff for their exceptional hard work in the current circumstances.

Mrs Smith-Orr explained that, in addition to the Films for Schools project and the development of the SACRE Annual Report, she had been working with applicants for the Wire Award, promoting the award to schools and encouraging local teachers to apply for the award. She advised that details of The Wire award were on the KELSI website.

Mrs Smith-Orr advised that teachers had been inquiring about faith-specific training and suggested the organisation of a training event for RE teachers to update them on the national-level picture. It was indicated that such training could also be beneficial to SACRE members, and that SACRE members could either join the RE teachers' training or have a separate training session. Mrs Smith-Orr offered to explore the options available in terms of training provision.

It was advised that the next NASACRE meeting would take place on Monday 24 May 2021, and that it would be virtual.

RESOLVED that the report be noted.

The Members also formally recorded their gratitude to teachers and school staff for their exceptional hard work in the current circumstances.

## **269. SACRE Annual Report (verbal update)** (*Item 9*)

The Chairman advised that on 9 March 2021 he had presented the SACRE Annual Report 2019-20 to the Children, Young People and Education Cabinet Committee, and that the report was received positively.

The Chairman thanked SACRE members for their work.

RESOLVED that the update be noted.

## 270. SACRE Projects

(Item 10)

Mrs Smith-Orr reported that, as already discussed, the main ongoing projects included the Films for Schools initiative and the planned RE training.

Mrs Smith-Orr advised SACRE members to look at the SACRE literature on the KELSI website in order to provide feedback on any documents that may need reviewing or updating, and on any additional guidance that would be beneficial to include to support Kent's teachers.

RESOLVED that the update be noted.

## **271. Date of Next Meeting - 22 June 2021** (*Item 11*)

RESOLVED to note that the next meeting of SACRE would take place on 22 June 2021.

## **CP Forecast**

### 04/06/2021

## E 1RN 19069 - SACRE 2021-22

			Budget	_	Estimated and Actual Spend	Remainder available to spend
	Subj					
External Room Hire	120000	£	500.00	£	-	£500.00
Internal - Room Hire	122000	£	500.00	£	-	£500.00
Public Transport Expenses	230000	£	-	£	-	£0.00
Mileage Expenses	242000	£	500.00	£	-	£500.00
Postage	310000	£	-	£	-	£0.00
Books, Publications & Newspapers	330000	£	-	£	-	£0.00
Refreshments	342000 & 646000	£	1,000.00	£	22.80	£977.20
Printing & Photocopying Charges	350000	£	-	£	-	£0.00
Fees for Speakers, Specialists, Clergy, etc.	401000	£	500.00	£	-	£500.00
Consultants	402000	£	-	£	-	£0.00
Attendance Fees for Conferences	440000	£	500.00	£	-	£500.00
Subscription to NASACRE	451000	£	500.00	£	105.00	£395.00
Advertising (Other than for Staff)	462000	£	-	£	-	£0.00
Reimbursement to Academies for supply cover	521000	£	500.00	£	-	£500.00
Reallocation of Costs Within Directorates	660000	£	-	£	-	£0.00
Reimbursement to Schools for supply cover	680000	£	500.00	£	-	£500.00
Dedicated Schools Grant	852000	£		£	-	£0.00
Income from Academies	939000	£	-	£	-	£0.00
General Fees and Charges	949000	£	-	£	-	£0.00
Income from KCC Schools	980000	£	-	£	-	£0.00
		£	5,000.00	£	127.80	£ 4,872.20

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# SACRE funding in England



# A Report from the National Association of Standing Advisory Councils on Religious Education

May 2021



### **Foreword**

It is my pleasure, as current Chair of the National Association of Standing Advisory Councils on RE, to introduce this report to our members, and to thank everyone involved in its production.

Levels of funding for SACREs have been a source of some concern and interest to the Association for some time. Discussions with the Department for Education during 2019 also demonstrated that advice on the levels and sources of funding was of interest to their teams, to ministers and to Members of Parliament. In 2019 NASACRE issued this advice:

"....having looked at the statutory expectations that could reasonably be expected to be funded from CSSB1, set out a national recommendation that an LA should allocate at least 2% of the CSSB to SACRE in order that SACRE can carry out their statutory duties."

SACREs are in the main made up of volunteers, supported by LA officers. Despite inadequate funding and appropriate support structures in some local areas, many SACREs have continued to meet, provide a syllabus and training to schools, and to provide advice on the interface between education and religion and worldviews. SACREs have also continued this work online during the COVID-19 pandemic.

The Freedom of Information request underpinning this report emerged from another NASACRE and RE Council project on piloting 'Local Area Networks for Religion and Worldviews', as proposed by the Commission on Religious Education<sup>3</sup>. The FOI request was issued to LAs during the autumn of 2020. We cannot let the publication of the report go by without thanking all who responded, and all who helped FOI officers and SACRE Clerks find the answers during the Covid 19 pandemic, and its series of partial or complete lockdowns.

NASACRE is a non-statutory organisation supported mainly by volunteer executive committee members. The research and writing team gave freely of their own time and expertise to produce this summary of findings, and to offer some advice. The Department of Education has commented positively to NASACRE on this advice<sup>4</sup>, acknowledging that its officials might use NASACRE's estimate of a funding level of 2% of the CSSB to advise local authorities. However, authorities can, of course, determine their own budgets and where funding comes from to support SACREs.

NASACRE is likely to repeat this FOI request on a regular basis, and the executive committee is very happy to receive feedback on the process and the questions, and other areas we might focus on. Feedback has already shown us that the FOI request in itself helped SACRE officers and members to understand the challenges and complexities of current education funding levels. This report highlights the facts as submitted through LA data, and it shows that many SACREs deserve better support from their local authorities. As statutory bodies, SACREs have a right to raise questions about their levels of support, and to receive the funding that is needed to underpin their work.

We look forward to working with Chairs of SACREs, partner RE associations, politicians, and officials at the DfE on the next steps to achieving some parity of provision in terms of the financial and other resources. These are urgently needed to enable statutory bodies to achieve their obligations, operate efficiently within local democracy, and to promote excellent Religious Education and Collective Worship in schools.

I commend the report to you all.

Linda Rudge,

Chair

The National Association of Standing Advisory Councils on RE

<sup>&</sup>lt;sup>3</sup> Commission on Religious Education(2018) *Religion and Worldviews: The Way Forward* Religious Education Council of England and Wales <a href="https://www.commissiononre.org.uk/wp-content/uploads/2018/09/Final-Report-of-the-Commission-on-RE.pdf">https://www.commissiononre.org.uk/wp-content/uploads/2018/09/Final-Report-of-the-Commission-on-RE.pdf</a>
<sup>4</sup> DfE (2019) email to NASACRE, 18<sup>th</sup> March.





<sup>&</sup>lt;sup>1</sup> The CSSB (Central Services School Block) is funding allocated by central government (through the Education and Skills Funding Agency) to local authorities to carry out central functions on behalf of pupils in both maintained schools and academies in England.

<sup>&</sup>lt;sup>2</sup> NASACRE (2019), SACRE Briefing 22, <a href="https://mailchi.mp/8292b1171b7d/6g3v9uvmy6-1332313?e=da7db1e3e7">https://mailchi.mp/8292b1171b7d/6g3v9uvmy6-1332313?e=da7db1e3e7</a>

### **Headlines**

The majority of SACREs in England do not get a sufficient share of the CSSB to enable them to carry out their duties well.

Only 12 Local Authorities in 2019-2020 stated that they used 2% or more of CSSB funds on SACRE business, meaning 92% of SACREs were allocated less than 2% of the CSSB.

25 Authorities (18%) claim to use no funding on SACRE business in contravention of statutory responsibilities.

Over a quarter (27%) of Authorities told us they allocate no funds to professional support for the SACRE.

More than half of LAs (42, 53%) disclosed that they do not use any funds to support RE in schools.

Due to lack of adequate support it is increasingly difficult for some SACREs to fulfil their statutory duties; 7 LAs told us that their Agreed Syllabus was over 6 years old. One syllabus was last reviewed in 2010.

Note: All percentages are based on data from those authorities that provided an answer to that question.

### Context

In the 1988 Education Reform Act, all Local (Education) Authorities (LAs) were given a statutory duty to establish a Standing Advisory Council on Religious Education (SACRE). In many areas they had existed prior to this date, to agree and support the local syllabus for RE. The latest guidance on RE confirms that "each LA must establish a permanent body called a standing advisory council on religious education". The LA must also "establish an occasional body called an agreed syllabus conference (ASC) to review the agreed syllabus for RE adopted by the LA" and must "institute a review of its locally agreed syllabus within five years of the last review, and subsequently every five years after the completion of each further review". "An LA should fund and support a SACRE and an ASC satisfactorily in line with the duty to constitute or convene each of these bodies and to enable them effectively to carry out their functions."

Local Authority funding has been reduced significantly in the last decade with, on average, a 21% real term fall between 2009 and 2019.6 Financially squeezed Local Authorities often appear to underfund the work of SACREs. The last Ofsted subject report into RE suggested that:

"Recent changes in education policy are having a negative impact on the provision for RE in some schools and on the capacity of local authorities and SACREs to carry out their statutory responsibilities to monitor and support it."

A survey of SACREs completed in 2017 confirmed that a major concern of many SACREs was indeed their capacity to carry out even their statutory duties due to underfunding<sup>8</sup>. When asked a parliamentary question about SACRE funding in March 2018, Schools Minister, Rt Hon Nick Gibb MP gave the following written answer:

The Government is continuing to provide local authorities with funding for Standing Advisory Councils on Religious Education (SACREs) through the Central School Services Block from 2018/19 onwards. Local authorities are expected to ensure that SACREs are funded adequately to perform their duties. SACREs continue to play an important role in supporting schools to teach high-quality religious education.9

<sup>9</sup> HC Deb, 26 March 2018, cW, https://questions-statements.parliament.uk/written-questions/detail/2018-03-21/133819





<sup>&</sup>lt;sup>5</sup> DCSF (2010) Religious education in English schools: Non-statutory guidance, pages 10-11. <a href="https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/190260/DCSF-00114-2010.pdf">https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/190260/DCSF-00114-2010.pdf</a>

<sup>&</sup>lt;sup>6</sup> Neil Amin Smith & David Phillips (2019) English council funding: what's happened and what's next?, IFS Briefing Note, Available from: <a href="https://www.ifs.org.uk/publications/14133">https://www.ifs.org.uk/publications/14133</a>

<sup>&</sup>lt;sup>7</sup> Ofsted (2013) Religious education: realising the potential, Page 6

<sup>&</sup>lt;sup>8</sup> Paul Smalley (2019): A critical policy analysis of local religious education in England, British Journal of Religious Education.

In a letter dated 15<sup>th</sup> August 2019, Secretary of State for Education, Rt Hon Gavin Williamson MP stated "it is important that SACREs should be resourced sufficiently to be able to fulfil their statutory functions"<sup>10</sup>. NASACRE considers that an LA would need to allocate at least 2% of the CSSB to the SACRE to enable it to carry out its statutory duties, and significantly more in the year that the Agreed Syllabus is reviewed.

The following can reasonably be expected to be funded from the CSSB:

- a clerk
- a professional officer who has expertise in RE curriculum design
- a publicly accessible place to meet
- the reasonable expenses of members
- publishing the agreed syllabus and other SACRE materials (including agendas and minutes), most usually on the LA website
- NASACRE subscription and AGM attendance.

A small-scale survey carried out by NASACRE in 2019 suggested that many SACREs were being underfunded. This report, based on a much fuller data set, is intended to enable policymakers to make informed decisions about SACRE funding.

### Research Methodology

A freedom of Information request was sent to all Local Authorities in England on the 6th November 2020 by the National Association of SACREs. Specifically, the questions were as follows:

- 1. How much funding was allocated to your local authority in the 'ongoing commitments' category of the CSSB (Central Schools Services Block)
- 2. How much of the funding specified in (1) above (as a raw figure and a percentage) was allocated to SACRE related spending and if relevant to ASC (Agreed Syllabus Conference) related spending?
- 3. How much money from the CSSB funding for 2019-2020 did you spend on:
  - (a) Democratic services to support SACRE meetings through 2019-2020 (e.g., a clerk)
  - (b) Professional support (A Religious Education specialist advisor or consultant to support the work of SACRE)
  - (c) Support for schools, including CPD and training specifically for Religious Education and or Collective Worship
  - (d) Other costs: please specify e.g., for separate clerking costs
- 4. How much money from other funds outside the CSSB fund (e.g., the community integration fund) was used to support RE in your local authority with schools?
- 5. When was your last agreed syllabus for RE revised, and how much did it cost to complete this revision? (i.e., to write it, develop it, publish it and launch it including initial training for your schools)
- How/Where would a member of the public access your Agreed Syllabus for RE?
- 7. Who is the contact for SACRE business in your LA? (Name and email address)
- 8. Are there any barriers for providing funding to fulfil your statutory duties in relation to SACRE and/or the Agreed Syllabus Conference that you want to tell us about?
- 9. Is there anything else you want to tell us?

Responses were obtained from 136 LAs, with 15 not supplying answers by the end of March 2021.

Following an analysis of the data received, the following conclusions were reached:

<sup>&</sup>lt;sup>10</sup> Gavin Williamson (2019) private correspondence, 15<sup>th</sup> August. <a href="http://www.nasacre.org.uk/file/nasacre/1-246-letter-from-gavin-williamson.pdf">http://www.nasacre.org.uk/file/nasacre/1-246-letter-from-gavin-williamson.pdf</a>



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### 1. Total Authority spend on SACRE

Of the 111 local authorities that reported any spending on SACRE, 82% of the total, the mean spend was £11,000.46. The remaining 25 authorities,18% of the total, reported allocating no funding to SACRE. The biggest spend by any authority was £93,574, whilst one Authority appeared to use only £105.

One explanation for the wide variance in spending could be the size of the LA, and the number of schools; an LA with few schools may be expected to use less money to fund RE provision in those schools. It would be tempting to assume that those LAs providing the most significant levels of professional support were the largest authorities. That is not the case. Figure 1 below, indicates that there appears no correlation between the number of state-funded secondary schools in an LA (a reasonable measure of the size of the authority) and the amount spent by the LA on SACRE.

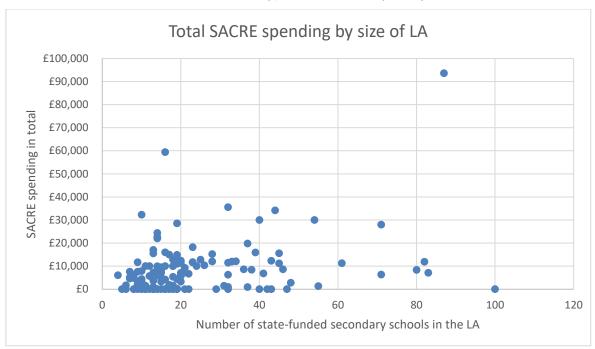


Figure 1

### 2. CSSB and Funding Sources for SACRE

The expectation of the Department for Education is that SACREs and Agreed Syllabus Conferences are funded from the Central School Services Block (CSSB).

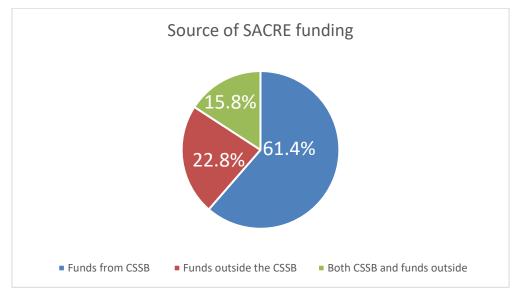


Figure 2

- 62 authorities (61.4% of the 101 that responded to this question) reported that they use funding for SACRE from the CSSB only
- 23 authorities (22.8% of the 101 that responded to this question) reported using funding from outside the CSSB only
- 16 authorities (15.8% of the 101 that responded to this question) reported using both sources.

The most well-funded SACRE received 6% of the CSSB from their LA in 2019/20. The average spending on a SACRE, Religious Education and Collective Worship, as a percentage of the allocated CSSB funding source (based on data from 136 LAs) was less than one percent, 0.72%.

Of the 136 SACREs who responded to the FOI, 79% (107) spent under 1% of CSSB fund or equivalent on SACRE, RE and Collective Worship in 2019/20. There is no correlation between the size of the LA and the proportion of CSSB that is used on SACRE business as the scattergram below shows.

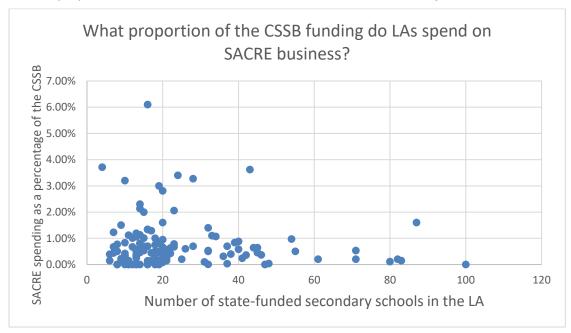


Figure 3





## 3. Spending on Specific Items

We asked LAs how much they allocated to **professional support** including advisers and consultants. 100 LAs answered this question. 27 reported that they allocated £0 of funding to professional support. The average spend on professional support by the 73 authorities that responded to say they allocate funding was £7,095.03. The responses ranged from £59,418 to £145.

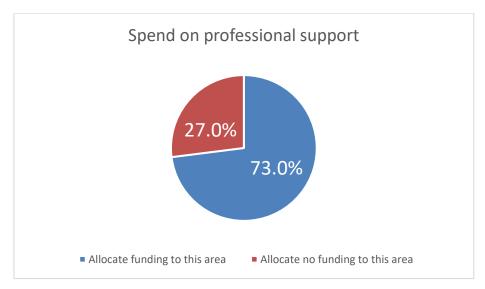


Figure 4

We asked LAs how much they allocated to **democratic services** (e.g. clerking). 49 authorities responded to this question. Seven authorities reported allocating £0. 42 authorities responded that they allocate some funds to this area and their mean spend on democratic services was £2648.18. The responses ranged from £25,574 to £200.

We asked LAs how much they allocated to **supporting RE in schools**. 80 authorities responded to this question. 42 authorities allocate £0. The mean spend for the 38 authorities who allocate funding to this area is £2529.07. The level of support ranges from £10,829 to £112.

It is difficult to see how a SACRE can be fulfilling its statutory duties, let alone performing well, if an LA does not allocate some budget to professional support, democratic services and support for schools.



### 4. The Agreed Syllabus

The LA must "institute a review of its locally agreed syllabus within five years of the last review, and subsequently every five years after the completion of each further review<sup>11</sup>. When the FOI was sent in November 2020 this would mean that the oldest syllabus review should have been 2015. Seven LAs told us that their syllabus was last reviewed earlier than that, three in 2014, one in 2013, two in 2012 and one in 2010, making it 10 years old. This most fundamental duty of LAs is subject to difficulties due to underfunding. When we contacted those SACREs they did tell us that those very old syllabuses were at various stages of review.

81 LAs disclosed the cost of completing their last revision of the Agreed Syllabus, including writing, developing, publishing and launching it with initial training for schools. The mean reported cost was £8,452. The most expensive Agreed Syllabus review was almost £45,000, with five Authorities spending committing more than £20,000 of resource to the last syllabus review; of these five, four were locally produced and one was licenced from RE Today. Most syllabuses (30) cost between £5,000 and £10,000. Three LAs claimed to have spent less than £1,000 on the review, with one suggesting a total cost of £81.

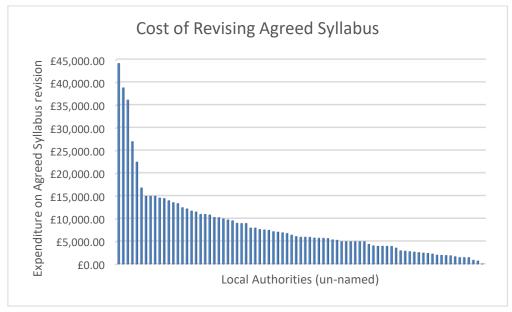


Figure 5

It is difficult to see how a syllabus can be properly reviewed without a significant spend. If minor changes are required, we would consider £5,000 to be a very bare minimum spend. We would expect a proper review process to cost in excess of £10,000.

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<sup>11</sup> DCSF (2010) Religious education in English schools: Non-statutory guidance, Page 11. https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/190260/DCSF-00114-2010.pdf

### 5. Recommendations

#### A. SACRES

SACREs should consider offering formal advice to the local authority about the level of spend required for them to discharge their functions properly. They should share this report with their LA and ask for it to be noted. They should request from the LA their response to our FOI of November 2020 and then compare their local data with the national data in this report. This would provide many SACREs with a rich discussion to have with their LA. The Secretary of State himself has stated that the DfE "would investigate any complaint that statutory responsibilities were not being delivered to ensure that the LA took any necessary remedial action." SACREs should be able to set out ambitious work programmes without the fear of underfunding. Further clarification of the statutory responsibilities of LAs in respect of their SACREs and Agreed Syllabus Conferences can be found in the 2010 guidance. 13

### B. Local Authorities

LAs must adequately fund SACREs to enable them to carry out their statutory duties and to support high quality RE and collective worship in schools.<sup>14</sup> We consider 2% of CSSB to be a reasonable spend to enable this. LAs must set aside sufficient money to ensure the Agreed Syllabus Review can be effective every five years. We reiterate that as a minimum expectation, LAs must provide the following:

- a clerk
- a professional officer who has expertise in RE curriculum design;
- a publicly accessible place to meet;
- the reasonable expenses of members;
- publishing the agreed syllabus and other SACRE materials (including agendas and minutes), most usually on the LA website.
- NASACRE subscription and AGM attendance.

The minister for school standards; Nick Gibb MP included this statement in response to a parliamentary question from Stephen Timms MP. "If the Department is informed that an individual SACRE or ASC is experiencing difficulties in fulfilling its statutory duties, the Department will contact the local authority to remind them of their duty to support their activities satisfactorily." <sup>15</sup>

#### C. The DfE

In line with the Secretary of State's directive above, the department should write to LAs who have not published a timely Agreed Syllabus review and ask for an explanation and a project plan. They should also write to the 25 authorities who declared no spending on SACRE business and ask them how they can be expected to fulfil their statutory duties without using any funds.

#### D. Ministers

Finally, NASACRE recommends that government ministers should reiterate at every opportunity the expectation that Local Authorities will use a significant portion of their CSSB to adequately fund SACREs and Agreed Syllabus Conferences to discharge their statutory duties.

### **Thanks**

NASACRE would like to express gratitude to all those who give so much to ensure that SACREs do their very best to support high quality RE and Collective Worship in schools across the country. Thanks also to Claire Clinton, Marie Cooper, Paul Smalley and Deborah Weston for putting this report together.

Cover photograph of a SACRE meeting taken by P. Smalley.

<sup>&</sup>lt;sup>15</sup> HC Deb,28 March 2018, cW https://questions-statements.parliament.uk/written-questions/detail/2018-03-28/134697



<sup>&</sup>lt;sup>12</sup> Gavin Williamson (2019) private correspondence, 15th August. <a href="http://www.nasacre.org.uk/file/nasacre/1-246-letter-from-gavin-williamson.pdf">http://www.nasacre.org.uk/file/nasacre/1-246-letter-from-gavin-williamson.pdf</a>

<sup>&</sup>lt;sup>13</sup> DCSF (2010) Religious education in English schools: Non-statutory guidance, pages 10ff: https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/190260/DCSF-00114-2010.pdf

<sup>14</sup> *ibid.*, page 11

